

No. G-25020/5/2017-GA
Government of India
Ministry of Water Resources, River Development and Ganga Rejuvenation
(General Administration)

Shram Shakti Bhawan, Rafi Marg,
New Delhi, dated 31.10.2017

Subject: Forwarding of records/information to visiting audit party of Pr. Director of Audit, Scientific Departments for FY 2016-17.

Please find enclosed **Audit Memo Nos. 48** dated 27.10.2017 received from the Audit Party from O/o the Principal Director of Audit, Scientific Departments, New Delhi, which has come to conduct the Audit of Ministry for the year FY 2016-17.

2. The relevant information as desired by Audit Party may kindly be sent directly to them immediately to Room No. 401 (O/o Add. Secy.), Shram Shakti Bhawan.

Encl: As above.



(Y P Yadav)
Under Secretary to the Govt. of India
Ph: 011-23710303

To
Director, MI (Stat), MoWR, RD & GR

O/c

Copy to:

1. Controller of Accounts, MoWR, RD & GR, Shastri Bhawan.
2. The Audit Party, O/o The Principal Director of Audit, Scientific Departments Camp at Room No. 401, O/o Addl. Secy., Shram Shakti Bhawan.





C&AG's Audit Party

कार्यालय प्रधान निदेशक लेखापरीक्षा
वैज्ञानिक विभाग, नई दिल्ली-110 002

OFFICE OF THE PRINCIPAL DIRECTOR OF AUDIT
SCIENTIFIC DEPARTMENTS, NEW DELHI-110002

Camp: MoWR, RD&GR, Room No ⁴⁰¹~~224~~, New Delhi

Audit Memo No.48

Dated: 27.10.2017

Subject: Inordinate Delay in submission of "Study Report" on the results of 4th MI Census and delay in completion of 5th MI Census.

A Study was awarded to National Institute of Rural Development (NIRD) at a total cost of ₹.49.90 lakhs to test check the results of 4th Minor Irrigation (MI) Census in June, 2011. The study report was to be submitted in 3 months from the date of award of study i.e. by 6th September, 2011. The NIRD's survey was conducted in 149 villages identified by this Wing across 16 major states. All the minor irrigation schemes were completely enumerated in these selected villages. The total number of schemes reported by NIRD as on 31st March, 2011 were 17336, of which 14409 were those constructed during or before 2006-07 i.e., before the 4th MI Census. The first draft report had been received from NIRD on 23rd December, 2011 and the second draft report on 2nd January, 2012 and the final report had been received on 28th March, 2012 i.e., with the delay of more than six months.

During scrutiny of the record relating to study of this 4th MI Census by NIRD, following observations were made:-

- i) The final study report by NIRD was submitted with inordinate delay of 6 months for which 5th M.I Census was affected.
- ii) Although Ministry had already released 80% of ₹. 49.90 lakh i.e., ₹. 39.92 lakhs, the results of the study had not been corrected despite of reporting the errors by the Ministry. For which Ministry had not accepted the final report.
- iii) The study report had not matched with the independent study conducted by the CWC.
- iv) No, MoU was signed with the NIRD with definition/specification regarding quality of work alongwith penalty clause for delay in submission of study report and quality of result, if any. Therefore, only 20% of cost of the work (as per ToR) i.e., ₹. 9.98 lakh only was not released.

Further, it was also noticed that regarding imposing penalty on NIRD based upon TOR in connection with study awarded in June 2011 at a total cost of ₹. 49.90 lakhs, the IFD had proposed to withhold the last instalment (20% of the total cost) based on two issues.

- i) That the results had not been corrected despite reporting errors and the mismatch of the report with the independent study conducted by CWC and
- ii) The inordinate delay.

Further the IFD's comments on this issue were as under which were self-explanatory.

- i) As per the sanction order dated 06.06.2011 and Terms & References of the Study (ToR), the terms 'abnormal delay' and "not reasonably good qualify" had not been defined in the ToR based on which only, the last instalment was to be withheld/curtailed.
- ii) There was no analysis regarding the delay in submission of report and also earlier, while recommending for the release of 2nd instalment on submission of study report, no such issue was raised by the MI (Stat.)/Wing.
- iii) It appears that Wing had not been followed the standard practice of entering into a MoU or signing the contract with NIRD while awarding the work.

Had the Ministry, consulted the issue in details with IFD and signed MoU with NIRD keeping in view all the penalty clauses, the position/outcome could have been different.

The Ministry in its reply (May 2014) accepted the facts and stated that no further action was required. Ministry, further, added that a letter was sent to National Institute of Rural Development (NIRD) to furnish the reasons/information on inordinate delay in submission of the report.

Further, the Ministry in its reply (4th March 2016) stated that it released funds to 34 states/UTs amounting to ₹ 759.80 lakh, ₹ 308.65 lakh, ₹ 120.00 lakh and ₹ 2488.90 lakh during 2011-12, 2012-13, 2013-14 and 2014-15 respectively and a total number of 21006873 schemes were implemented in 641062 village schedules consisting of Dug well, Tube well and other schemes. Ministry further stated that out of total release of ₹ 2041.68 lakh for Census Work to 34 States/UTs during 2011-2015 only ₹ 931.88 lakh was utilised and the 5th MI Census was currently being conducted in 34 states/UTs.

Upto December 2015 ₹.7.21 crores incurred against approved estimated cost of ₹.79 crore under the scheme.

- The Ministry stated (March 2017) in its reply that overall 98.9% of field work & 82% data entry work completed at the National Level and 32 states have initiated data entry work using online software developed at Central Level including the States of Andhra Pradesh & Telengana which have completed the data entry work using their own data entry software. Of which 10 states/UTs have already completed Data Entry work and are engaged in Data Validation. The likely date of completion of Field work & Data entry work of 5th Minor Irrigation Census was March 2017.

Ministry stated (October 2017) that four Minor irrigation Census had been carried out under the scheme since 1987 and reports were available in the web site of the Ministry.

The 5th MI Census with reference year 2013-14 was still in progress and under finalisation. Facts and figures stated above may be confirmed.

In this connection following information/ records may please be furnished to Audit immediately.

1. What was the original date of completion of 5th MI census and details of extensions granted along with copies of the extension order?
2. Original budget estimate and actual expenditure incurred on 5th MI Census till date.
3. Whether 5th MI Census has been completed and its objectives have been fully achieved?
4. Copy of the final Completion report may be furnished.
5. File relating to 5th MI Census.



Audit Officer

To

The Director,
MOWR, RD & GR, New Delhi